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UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

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UNITED STATES,

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Plaintiff,

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v.

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SHAMSUDDIN DOST, et al.,

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Defendants.

Case No. 16-cr-00403-JD

**ORDER RE MOTION TO DISMISS AND
MOTION TO SUPPRESS**

Jawed Ahmadi, a foreign national, is charged with co-defendant Dost in an indictment for conspiracy to distribute one kilogram or more of heroin for the purpose of unlawful importation under 21 U.S.C. § 963. Dkt. No. 1. The indictment is based on conduct that occurred in in Afghanistan and other overseas locations, and Ahmadi seeks to dismiss the case for lack of federal jurisdiction and to suppress statements he made following his arrest. Dkt. Nos. 32, 33. The motions are denied.

BACKGROUND

Ahmadi was born in Peshawar, Pakistan in 1991. Dkt. No. 33 at 1. Although his parents are Afghan citizens, they fled Afghanistan in the 1980s and lived as refugees in Pakistan. *Id.* Ahmadi grew up in Pakistan, moved to Kabul, Afghanistan in 2011, and has traveled regularly between the two countries since then. *Id.* His native language is Dari, an Afghan dialect of Farsi, and he has at least some command of English. *Id.*

The indictment is based on Ahmadi's alleged involvement in the delivery and sale of heroin to undercover law enforcement agents. Dkt. No. 32 at 1. The parties disagree on some of the facts, but for the purposes here Ahmadi acknowledges that the United States Drug Enforcement Administration ("DEA") and the Afghan Sensitive Investigative Unit ("SIU") have

1 worked together on drug trafficking investigations. *Id.* at 4-5. In 2016, the San Francisco field
2 division of the DEA opened an investigation into defendant Dost, an Afghan national who had
3 recently immigrated to the United States. *Id.* at 5. The government believes that Ahmadi and
4 Dost were working together to send illegal drugs from Afghanistan to the United States. *See* Dkt.
5 No. 36 at 1.

6 In September 2016, a grand jury in the Northern District of California indicted Ahmadi
7 with one count for conspiracy to distribute heroin for the purpose of unlawful importation. Dkt.
8 No. 1. The Department of Justice authorized a plan to bring Ahmadi to the United States for
9 prosecution. Dkt. No. 32 at 9-10. Ahmadi arrived at the San Francisco International Airport in
10 November 2016 and was immediately arrested and taken to the San Bruno police department. *Id.*;
11 Dkt. No. 33 at 2. He was read his *Miranda* rights and agreed to talk with DEA agents for over
12 ninety minutes, with the help of a Dari-English interpreter. Dkt. No. 33 at 2-3; *see also* Dkt. No.
13 37-1, Exh. A (video of post-arrest interview filed under seal). Ahmadi made incriminating
14 statements the alleged drug trafficking. *See* Dkt. No. 36 at 5-6.

15 After the DEA interview, Ahmadi appeared before a magistrate judge in this district and
16 was ordered detained. Dkt. Nos. 6, 10. The parties have exchanged discovery, Dkt. Nos. 29, 31,
17 and Ahmadi now asks to dismiss the indictment for lack of jurisdiction on the grounds that the
18 charged conduct has no nexus with the United States. Dkt. No. 32. While Ahmadi admits that he
19 “foolishly played a role” in delivering heroin to undercover law enforcement, he argues that the
20 proper forum for prosecution is Afghanistan, not the United States. *Id.* at 1. He requests an
21 evidentiary hearing on these challenges. *Id.* at 17. Ahmadi also seeks to suppress his post-arrest
22 statements because he did not knowingly and intelligently waive his *Miranda* rights. Dkt. No. 33.

23 **I. MOTION TO DISMISS**

24 While there is “no constitutional bar to the extraterritorial application of penal laws,”
25 courts must assume that Congress was only legislating domestically in the absence of clear
26 congressional intent otherwise. *Chua Han Mow v. United States*, 730 F.2d 1308, 1311 (9th Cir.
27 1984); *see also Morrison v. Nat'l Austl. Bank Ltd.*, 561 U.S. 247, 255 (2010). Ahmadi concedes
28 that Congress intended to reach extraterritorial conduct under 21 U.S.C. § 963. Dkt. No. 47 at 2-3;

1 see also *Chua Han Mow*, 730 F.2d at 1311. Consequently, his jurisdictional challenge turns on
2 the due process question of whether the government has “a sufficient nexus between the conduct
3 condemned and the United States such that the application of the statute would not be arbitrary or
4 fundamentally unfair to the defendant.” *United States v. Medjuck*, 156 F.3d 916, 918 (9th Cir.
5 1998) (internal quotation marks and citation omitted).

6 The due process concern is that a “defendant prosecuted in the United States should
7 reasonably anticipate being haled into court in this country.” *United States v. Shi*, 525 F.3d 709,
8 722 (9th Cir. 2008) (internal quotation marks omitted); see also *United States v. Ali*, 718 F.3d 929,
9 944 (D.C. Cir. 2013) (“What appears to be the animating principle governing the due process
10 limits of extraterritorial jurisdiction is the idea that ‘no man shall be held criminally responsible
11 for conduct which he could not reasonably understand to be proscribed.’” (quoting *Bouie v. City of
12 Columbia*, 378 U.S. 347, 351 (1964))). To this end, the Ninth Circuit has found that a nexus may
13 be established “by a showing that an attempted transaction is aimed at causing criminal acts within
14 the United States.” *United States v. Zakharov*, 468 F.3d 1171, 1177 (9th Cir. 2006) (internal
15 quotation marks omitted). An adequate nexus may also exist when an activity “threatens the
16 security or governmental functions of the United States.” *United States v. Peterson*, 812 F.2d 486,
17 494 (9th Cir. 1987). Other circuits have found federal jurisdiction when defendants intended to
18 cause harm inside the United States or to its interests. See *United States v. Sidorenko*, 102 F.
19 Supp. 3d 1124, 1133 (N.D. Cal. 2015) (citing cases). Cases in which due process concerns barred
20 the extraterritorial application of a federal criminal statute are rare. *Ali*, 718 F.3d at 944 n.7 (D.C.
21 Cir. 2013).

22 Here, no due process problems defeat the indictment at this stage of the case. The
23 indictment itself states a nexus in alleging that Ahmadi conspired to distribute heroin “intending,
24 knowing, and having reasonable cause to believe that such substance would be unlawfully
25 imported into the United States.” Dkt. No. 1; *Medjuck*, 156 F.3d at 919 (Nexus “clearly
26 encompasses conspiracies that plan the shipment of drugs that are destined for the United
27 States.”). Ahmadi’s alleged co-conspirator was based in California, which is another clear
28 connection to the United States. Drug trafficking is also “condemned universally,” *United States*

1 *v. Rojas*, 812 F.3d, 382, 393 (5th Cir. 2016), and constitutes “the sort of threat to our nation’s
2 ability to function that merits application of the protective principle of jurisdiction.” *Peterson*,
3 812 F.2d at 494. These factors are enough to find federal jurisdiction to proceed with the case.

4 Ahmadi says that an evidentiary hearing is required because the evidence shows only
5 vague discussions about bringing drugs into the United States and falls short of establishing a fully
6 formed plan for importation. Dkt. No. 40 at 2, 4-5. But “a motion to dismiss for lack of
7 jurisdiction is not a device for a summary trial of the evidence.” *United States v. Milovanovic*, 678
8 F.3d 713, 724 (9th Cir. 2012). Ahmadi effectively seeks to litigate the whole case in the limited
9 context of the jurisdiction question. That is not appropriate. It may be that trial establishes the
10 absence of a nexus, in which case the indictment might properly be dismissed. But that question is
11 so bound up in the facts that it cannot be resolved now. *United States v. Nukida*, 8 F.3d 665, 669
12 (9th Cir. 1993) (“If the pretrial claim is substantially founded upon and intertwined with evidence
13 concerning the alleged offense, the motion falls within the province of the ultimate finder of fact
14 and must be deferred.”).

15 The motion to dismiss the indictment and the request for an evidentiary hearing are denied
16 without prejudice. They may be renewed later if warranted.

17 **II. MOTION TO SUPPRESS**

18 For a court to admit an incriminating statement made during a custodial interrogation, the
19 defendant’s “waiver of *Miranda* rights must be voluntary, knowing, and intelligent.” *United*
20 *States v. Garibay*, 143 F.3d 534, 536 (9th Cir. 1998). A valid waiver of *Miranda* rights depends
21 upon the “totality of the circumstances including the background, experience, and conduct of
22 defendant.” *Id.* The prosecution bears the burden of proof, and there is a presumption against
23 waiver. *Id.* at 536-37. Ahmadi challenges only whether his waiver was knowing and intelligent.
24 Dkt. No. 33.

25 The facts show that it was. Ahmadi was interviewed at the San Bruno police department
26 by DEA Special Agent Irving Mera and two other agents with an interpreter. The Court has
27 reviewed a sealed videotape of the interview and a certified transcript. Dkt. No. 37-1, Exh. A;
28 Dkt. No. 45, Exh. C. The interview room looked like an office and had enough space to

1 accommodate the individuals involved. Ahmadi was seated and not cuffed or restrained in any
2 way. Agent Mera read Ahmadi his *Miranda* rights in a measured and deliberate manner, and they
3 were translated by the interpreter into Dari. *See* Dkt. No. 33 at 2; Dkt. No. 37 at 3. Ahmadi said
4 he understood, and confirmed that he was willing to answer questions. Dkt. No. 33 at 2; Dkt.
5 No. 37 at 3. The questions were asked in a clear and well-paced fashion, and Ahmadi did not
6 appear to be confused or overwrought at any time. When Ahmadi became slightly anxious as the
7 agents started questioning him specifically about drug trafficking, the agents immediately took a
8 break and left Ahmadi alone in the room; when they returned, Ahmadi indicated that he wanted to
9 continue answering their questions. *Id.* Ahmadi was offered food and beverages during the
10 interview. The video tape shows no occasions of shouting or coercive tactics and generally
11 depicts a calm interrogation. It also shows that Ahmadi often understood statements in English
12 without translation.

13 Ahmadi's main contention is that the waiver was not knowing and voluntary because of his
14 inexperience with the American criminal justice system. While a foreign national's prior
15 experience with the American criminal justice system is a factor in determining whether a
16 *Miranda* waiver was knowing and voluntary, this factor alone is not determinative. *United States*
17 *v. Amano*, 229 F.3d 801, 804-05 (9th Cir. 2000). Ahmadi was fully assisted by a Dari interpreter
18 and independently understood some English, has 12 years of schooling, and displayed no signs of
19 failing to understand anything said or done during the interview. The circumstances here show an
20 intelligent defendant who understood the proceedings and his rights. He did not sign written
21 waiver, but that is not required. *United States v. Cazares*, 121 F.3d 1241, 1244 (9th Cir. 1997).
22 Because the "totality of the circumstances" shows that Ahmadi's waiver was knowing and
23 voluntary, the motion to suppress is denied. *Amano*, 229 F.3d at 705.

24 **IT IS SO ORDERED.**

25 Dated: October 16, 2017



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JAMES DONATO
United States District Judge